



DRAFT NOISE ACTION PLAN



**CONSULTATION ON THE ENVIRONMENTAL NOISE DIRECTIVE ACTION PLAN:
STRATEGIC NOISE ACTION PLAN FOR THE ABERDEEN AGGLOMERATION**

**THE ENVIRONMENTAL NOISE DIRECTIVE ACTION PLAN:
STRATEGIC NOISE ACTION PLAN FOR THE ABERDEEN
AGGLOMERATION**



**The Scottish
Government**
Riaghaltas na h-Alba

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1. Introduction

The European Parliament and Council Directive for Assessment and Management of Environmental Noise 2002/49/EC, more commonly referred to as the 'European Noise Directive' hereinafter referred to as END was adopted in 2004 and requires Member States to bring about measures "*intended to avoid, prevent or reduce on a prioritised basis the harmful effects, including annoyance, due to exposure to environmental noise*".

The existence of the legislation and the work to produce and deliver the strategic noise maps and associated action plans reflects that noise can have a significant effect on the quality of life for communities and individuals. As such this work delivers a number of benefits for communities and individuals, the perception of Scotland as a place to visit and do business; we live in well designed, sustainable places where we are able to access the amenities and services we need. This helps support the Scottish Government's purpose of delivering sustainable economic growth.

The Directive was transposed into Scottish legislation with the Environmental Noise (Scotland) Regulations 2006. These regulations set out two key tasks for managing environmental noise:

- Production of strategic noise maps for major roads, rail, airports and industry; and
- Development of Noise Action Plans (NAPs) to manage noise.

Aberdeen City and parts of the neighbouring Local Authority falls within the definition of 'agglomeration' as given in the END (The Directive defines 'agglomerations' as urbanised areas with a population exceeding 100,000). It is a requirement of the Directive that noise exposure levels are mapped and managed within agglomeration boundaries and that certain information is made available to the public.

Aberdeen is one of four agglomerations in Scotland (together with Edinburgh, Dundee, and Glasgow). This action plan for Aberdeen is therefore intended to form part of the Scottish Government's response to the requirements of the Environmental Noise Directive.

The Scottish Government is committed to understanding and managing environmental impacts. The Scottish Government acknowledge that noise can be distressing; affects our quality of life; and can impact on our health and environment. Attitudes to noise are changing and it has been suggested that people are becoming less tolerant of their noise environment. The assessment of noise and noise annoyance is a complex process and different noise sources affect people in different ways.

Whilst the WHO (2011)¹ concluded that there is sufficient evidence from large-scale epidemiological studies linking the population's exposure to environmental noise with adverse health effects at specific health end points, others suggest such effects may occur only in a susceptible minority of the population. The issue of health effects and noise is an ongoing area of research. Recent research suggests that annoyance and sleep disturbance may be the most significant impacts of noise.

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¹WHO defines health as a state of complete physical, mental and social well-being and not merely the absence of disease or infirmity. See WHO (2011) Burden of disease from environmental noise: Quantification of healthy life years lost in Europe. http://www.euro.who.int/_data/assets/pdf_file/0008/136466/e94888.pdf

2. Scope of the Noise Action Plan

2.1 What it includes

This Aberdeen Agglomeration Noise Action Plan is one of a set of Noise Action Plans. The Scottish Noise Action Plans describe how the Scottish Government and its partners will deliver their obligations under the Environmental Noise Directive (END). Other areas for which Noise Action Plans are being developed are;

- The Dundee Agglomeration Noise Action Plan
- The Edinburgh Agglomeration Noise Action Plan
- The Glasgow Agglomeration Noise Action Plan
- The Transportation Noise Action Plan
- The Aberdeen Airport Noise Action Plan
- The Edinburgh Airport Noise Action Plan
- The Glasgow Airport Noise Action Plan

2.2 Definition of 'Environmental Noise'

For the purposes of the Directive, the definition of 'environmental noise' is given as "unwanted or harmful outdoor sound created by human activities, including noise emitted by means of transport, road traffic, rail traffic, air traffic, and from sites of industrial activity.

It should be noted that the END does not apply to noise that is caused by the person exposed to the noise, noise from domestic activities, noise created by neighbours, noise at work places, or noise inside means of transport or due to military activities in military areas.



2.3 Industrial noise

No attempt has been made to address industrial noise as part of the action planning process other than what is set out below. This is because this type of noise is adequately provided for in the Scottish legislative framework for the control of noise from industrial sources. Industrial noise for Part A process is controlled through The Pollution Prevention and Control (Scotland) Regulations 2012 (the PPC Regulations). These regulations designate the Scottish Environment Protection Agency (SEPA) as the 'Regulator' responsible for enforcing the regime. As part of its role as regulator, SEPA produces guidance for use in enforcing the PPC Regulations. SEPA has produced guidance on the control of noise at PPC installations,

which will be used when considering applications for, and inspections of PPC installations. For non Part A processes the control of noise is exercised by the relevant local authority under the Statutory Nuisance regime under the Environmental Protection Act 1990.

In view of this and following consultation with SEPA and the local authorities it was agreed that industrial noise sources and/or areas would not be included in the action planning process other than at the request of the regulatory authority.

2.4 Strategic Noise Mapping and Action Planning

Strategic noise maps² for END Round 3 (for 2017) were produced on behalf of the Scottish Government and for the agglomerations by Jacobs consultants. The selection criteria for the determination of which noise sources should be mapped is outlined in Table 1.

Utilising the latest available data, population exposure levels derived from the maps were submitted by the Scottish Government to Europe in December 2017. Noise maps were produced by a computer-based prediction methodology and can be found on the Scottish Noise Mapping website at <https://noise.environment.gov.scot/>

| Stage of END | Round 1 of END | Round 2 and 3 of END |
|----------------|--|--|
| Major roads | > 6,000,000 vehicle passages per year | > 3,000,000 vehicle passages per year |
| Railways | > 60,000 train passages per year | > 30,000 train passages per year |
| Agglomerations | > 250,000 population | > 100,000 population |
| Airports* | > 50,000 air traffic movements per year and airports within agglomerations | > 50,000 air traffic movements per year and airports within agglomerations |

Table 1 – Differences between Round 1 and Round 2 of the END with respect to transportation.

Note that Airport transportation noise is covered in a specific Airports Noise Action Plan. Rounds 2 & 3 will cover corridors across the Rail Network³ Scottish Trunk Road Network and local authority networks⁴

² END required competent authorities to draw up “strategic noise maps” for major roads, railways, airports and agglomerations, using harmonised noise indicators L_{den} (day-evening-night equivalent level) and L_{night} (night equivalent level).

³ Scotland’s rail network comprises 2,819 kilometres of railway (709 kilometres electrified). Note, these figures do not represent the total length of railway track (e.g. a kilometre of single-track and a kilometre of double track count as 1 kilometre of route length). Currently there are 359 stations within Scotland and there were 94 passenger journeys on ScotRail services in 2016-2017 (<https://www.transport.gov.scot/publication/scottish-transport-statistics-no-36-2017-edition/chapter-7-rail-services/>)

⁴ In 2016 there was 56,250 km of roads in Scotland – 3,669km trunk roads and 52,581km local authority roads (<https://www.transport.gov.scot/media/41863/scottish-transport-statistics-2017-with-correction-to-table-214.pdf>)

2.5 Aberdeen Agglomeration Population Exposure

Based on the results of the noise mapping process, Tables 2a and 2b show the estimated number of people exposed to noise for END Round 2 and 3. The Aberdeen Agglomeration was not modelled as part of END Round 1 mapping.

Statistics for Round 2 were calculated using an average household size of 2.36, as this was the national average household size according to Web-Tag⁵. In Round 3, agglomeration specific average household size was used (i.e. 2.07 for Aberdeen according to the 2011 census). For consistency, the Round 2 statistics have also been calculated using the agglomeration specific average household sizes.

| | L _{den} (dB) | | | L _{night} (dB) | | |
|---|-----------------------|--------|--------|-------------------------|--------|--------|
| | > = 55 | > = 65 | > = 75 | > = 50 | > = 60 | > = 70 |
| END Round 2 (national population constant – 2.36) | 63,900 | 13,000 | 0 | 54,400 | 4,700 | 0 |
| END Round 2 (agglomeration specific population constant – 2.07) | 56,000 | 11,400 | 0 | 47,500 | 4,000 | 0 |
| END Round 3 (agglomeration specific population constant – 2.07) | 91,400 | 34,900 | 1,000 | 68,900 | 11,600 | 0 |

Table 2a – Population exposure from roads within the Aberdeen agglomeration as mapped for END

| | L _{den} (dB) | | | L _{night} (dB) | | |
|---|-----------------------|--------|--------|-------------------------|--------|--------|
| | > = 55 | > = 65 | > = 75 | > = 50 | > = 60 | > = 70 |
| END Round 2 (national population constant – 2.36) | 7,700 | 1,900 | 200 | 2,100 | 500 | 0 |
| END Round 2 (agglomeration specific population constant – 2.07) | 3,000 | 100 | 0 | 1,100 | 0 | 0 |
| END Round 3 (agglomeration specific population constant – 2.07) | 2,200 | 100 | 0 | 700 | 0 | 0 |

Table 2b – Population exposure from rail within Aberdeen agglomeration as mapped for END

The reasons for the change in the numbers of people exposed to noise over the period are varied. For example, differences in road traffic data or rail movements, updates to road networks and changes to address point data all contribute to the differences between

⁵

<http://webarchive.nationalarchives.gov.uk/20140304105653/http://www.dft.gov.uk/webtag/documents/expert/unit3.3.2.php#02>

rounds. Further analysis of these statistics will be undertaken to try and draw out meaningful conclusions.

As the published noise contours give a strategic level representation of the modelled noise climate for the areas mapped in Scotland, the resulting Action Plans are also strategic in nature, and complying with the requirements of END Annex 5. The noise maps cannot be used to determine the noise level at any specific property. With this point in mind, it is essential to note the following points:

- A noise map is analogous to a weather map in that it maps strategic noise levels in terms of coloured contour bands at 5dB noise contour bands.
- The strategic noise levels show annual average noise levels.
- The noise contours are not receptor-specific levels experienced on the ground. Rather, the noise levels are calculated on the basis of a 10m grid at a height of 4m above ground level. They do not represent levels at ground, or typical human ear level.

Initial analysis of the noise maps for road and rail sources, using the Prioritisation Matrix (see Section 5), provides a focus for deriving actions to reduce noise by identifying Candidate Noise Management Area (CNMA) (as described in Section 5). The CNMAs may subsequently progress into a Noise Management Area (NMA) status (as described in Section 5).

During the time period between 2018 and 2023, the NMAs will be a primary consideration when formulating environmental noise management actions/policy following the actions listed in this Aberdeen Noise Action Plan (in line with PAN 1/2011).

The prioritisation process follows the Technical Guidance published by the Scottish Government during END Round 1⁶.

⁶ https://noise.environment.gov.scot/pdf/Technical_Guidance_CNMA2NMA.pdf

3. Context – Legislation and Policy

The END was transposed into the Environmental Noise (Scotland) Regulations 2006 (see Section 1 of this Action Plan). The definitions used as part of the noise mapping process are evident in the Scottish regulations. A useful summary of the regulatory framework is available in the Scottish Governments Draft Guidance on Noise Action Planning⁷.

The action planning process for the first round of noise mapping resulted in the publication of a new planning advice note in Scotland (PAN 1/2011⁸ and the accompanying TAN⁹). This planning advice note aims to ensure that Candidate Noise Management Areas (CNMA) and Candidate Quiet Areas (CQAs) (see Section 5) are now an acknowledged part of the baseline for management of environmental noise and should be included as a material planning consideration.

⁷ <http://www.scotland.gov.uk/Publications/2007/08/24141743/0>

⁸ <http://www.scotland.gov.uk/Publications/2011/02/28153945/0>

⁹ <http://www.gov.scot/Resource/Doc/343341/0114220.pdf>

4. Governance of Noise Action Planning

4.1 Competent Authority

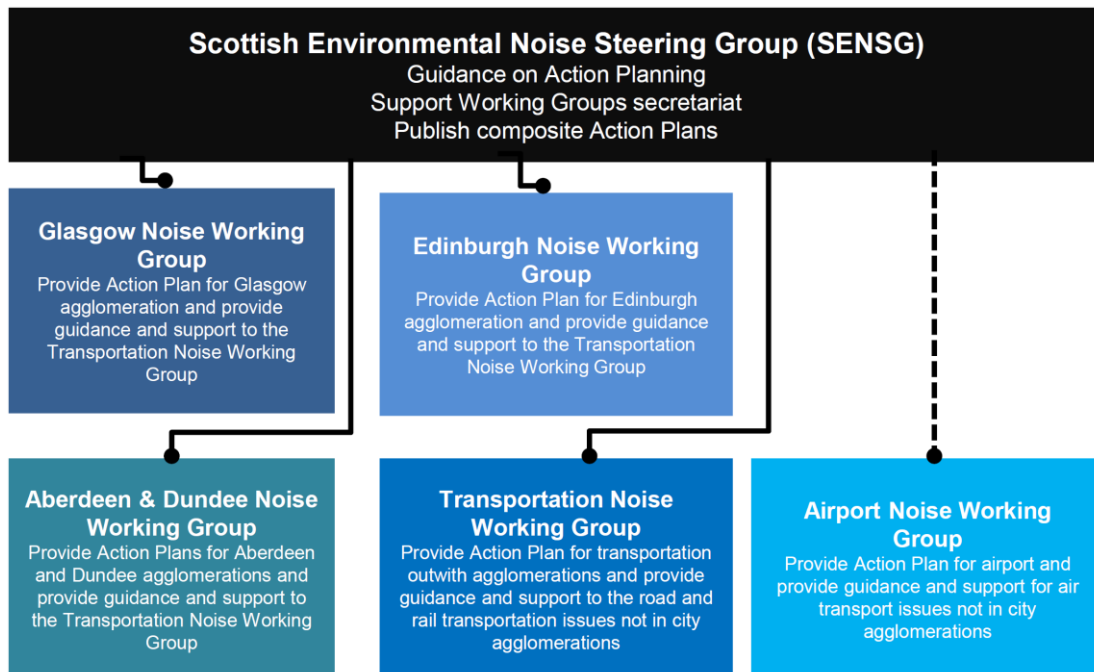
The Scottish Government is the Competent Authority for END in Scotland.

4.2 Scottish Environmental Noise Steering Group (SENSG)

Delivery of the END Directive objectives in Scotland has been achieved through extensive partnership working. Scottish Government has assumed responsibility for co-ordination of the noise mapping and action planning exercises, but this has been heavily supported by individual working groups dealing with each of the agglomerations, major airports and other transport systems. These working groups have benefited from a multi-disciplinary membership including Local Authorities, other agencies and key partners.

The Scottish Environmental Noise Steering Group (SENSG) comprises representation from organisations with varying responsibility for environmental noise, namely the Scottish Government, Jacobs, Local Authorities, SEPA, Transport Scotland and airport operators. SENSG provides a forum for discussion on progression of the Noise Action Planning progression, with the governance arrangement shown in Figure 1.

Figure 1: END Governance Arrangements in Scotland



4.3 Aberdeen Agglomeration Noise Working Group

Production of the Aberdeen Noise Action Plan was overseen by the Aberdeen Noise Working Group (under the auspice of SENSG) and comprised Aberdeen City Council and Jacobs. The principle objective of the Aberdeen Noise Working Group was to comply with END and the Scottish Regulations in order to 'produce an Aberdeen Noise Action Plan containing clear tangible actions via collaboration and partnering.

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5. Identification of Management Areas

5.1 Need to identify Management Areas

Production of the strategic noise maps is only the first step in the process of the management of environmental noise. The Directive is clear that Member States should aim to “*avoid, prevent or reduce on a prioritised basis the harmful effects, including annoyance, due to exposure to environmental noise*”. In Scotland, specific steps have been taken in order to use the noise maps as a basis for identifying and focusing on those areas where people are most likely to be annoyed by noise. These are referred to as Noise Management Areas (NMAs). It is such areas that are largely intended to form the basis of associated Action Plans. The process of agreeing NMAs involves various steps including provisional assignment as a Candidate Noise Management Area (CNMA).

The Directive is also clear that Member States should aim to identify and preserve its Quiet Areas. Hence a similar process is followed whereby noise mapping can be used to identify Candidate Quiet Areas with a subsequent process leading to agreement of actual Quiet Areas.

5.2 Process of Identification of Noise Management and Quiet Areas – Prioritisation Matrix

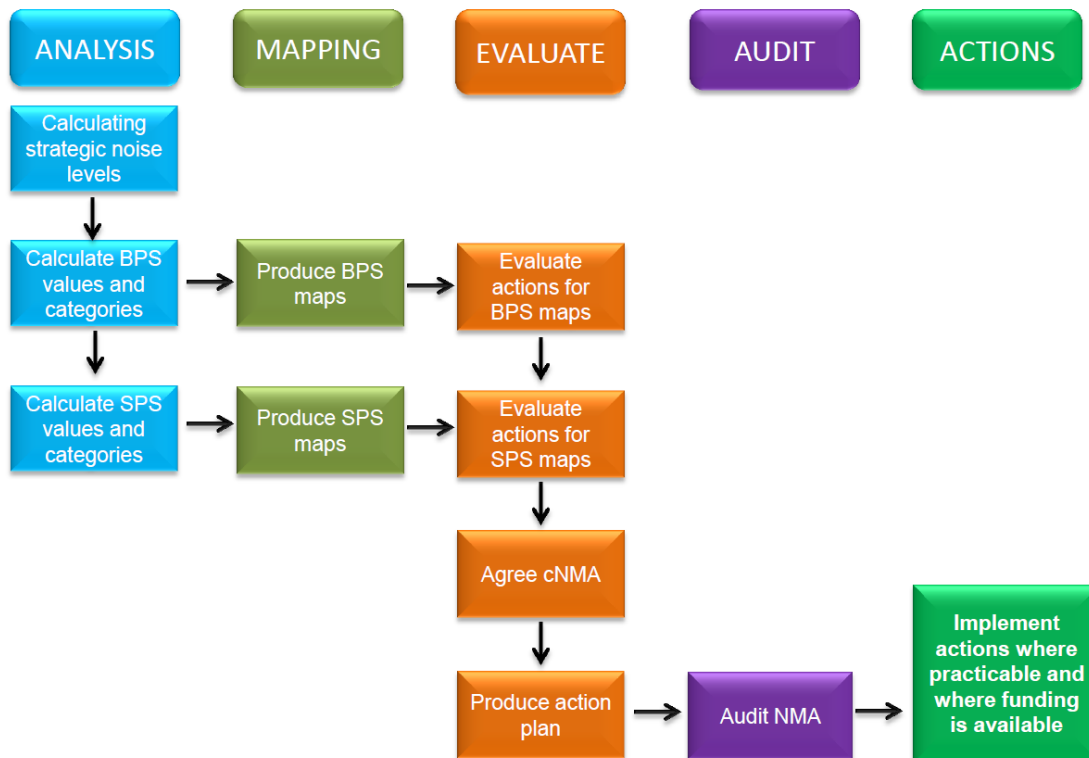
There are no noise limits values or noise thresholds in place in Scotland as it is recognised that analysing the noise contours alone will not necessarily identify areas suffering from the greatest noise impact. In order to gain a better understanding of the potential noise impacts it is helpful to identify those areas where high population density comes together with high levels of noise. The means of achieving this has emerged using a specially developed prioritisation matrix which operates by assigning a numerical value to buildings and road/rail segments within the relevant areas.¹⁰

The objective of the prioritisation matrix is to identify areas where people living within these areas are most likely to be annoyed by noise from either road or railway traffic noise sources. The identification of such areas has been based on a scoring system which takes into account the number of people potentially affected, and the annoyance response to the particular noise source under consideration (either rail or road).

From initial analysis of the noise maps, the prioritisation process is a method of determining ‘Candidate Noise Management Areas’ (CNMAs) and thereafter ‘Noise Management Areas’ (NMAs). Figure 2 outlines the step-by-step journey of the prioritisation process.

¹⁰ It is important to note that at this stage in the Action Planning process it has been decided by the Scottish Government Working Groups, through consultation with SEPA and the relevant local authorities, that an industrial noise source or an area affected by industrial noise should not be included in the prioritisation matrix and that any prioritisation, or noise intervention, of such industrial areas/sources should be at the request of the regulatory authority.

Figure 2 Step by step stages of the Prioritisation Process. BPS = Building Prioritisation Score; SPS = Source Prioritisation Score (see below for more detail).



A prioritisation matrix is generated from a computer-based model, where each building is assigned a Building Prioritisation Score (BPS), which takes into account the predicted road and rail noise levels, in conjunction with the number of people potentially affected and the annoyance response of that exposed population relative to the transportation noise source in question. A Source Prioritisation Score (SPS) is then determined by first segmenting the road or rail corridors into 100m sections. Each road/rail segment is then given a unique ID and for each building with a noise level greater than or equal to $L_{den} 55dB$ the ID of the road/rail segment that is closest to it is assigned to that building. The logarithmic sum of BPS values for all buildings with the same nearest road/rail segment ID is then assigned to the relevant road segment to give the Source Prioritisation Score for that road/rail segment.

All SPS values are ranked, where the top 1% of SPSs (normally distributed) corresponded to the mean SPS plus two standard deviations to identify the highest three 1% bands of the SPS scores across the road and railway network. These are subsequently referred to as Candidate Noise Management Areas (CNMAs). Determination of a CNMA is simply a means of highlighting that a geographical area should be considered further in terms of a potential need for noise management. It may be that following further analysis, the area will be disregarded entirely or extended or reduced. Ultimately, the decision about whether or not a CNMA is eventually assigned full Noise Management Area (NMA) status is dependent on

a series of steps during which various assessments and considerations are taken into account. These are outlined in separate Technical Guidance¹¹.

The areas with CNMA status within the Aberdeen agglomeration are shown in Appendix 1. The CNMA to NMA review process will, amongst other steps, verify the noise model findings and assumptions in comparison to physical features which are evident on the transport network. The assigning of Noise Management Areas and subsequent appraisal, planning, and prioritisation of potential mitigation measures in the NMAs form a core part of the Action Planning Process.

It is estimated that within the Aberdeen agglomeration a minimum of 4,100 people are housed within the road CNMA approximate areas and a minimum of 500 people are housed within the rail CNMA approximate areas.

5.3 Identification of Candidate Quiet Areas

The END recognises the importance of the preservation of existing quiet areas. Access to quiet areas and peaceful soundscapes is generally known to bring about a range of benefits to human health and wellbeing.^{12 13} 'Quiet Areas' are not specifically defined in the Directive, rather they are recognised as areas to be determined by the Member State and which are subject to noise falling beneath a limit value set by the Member State.



With that in mind, a study by the Transport and Research Laboratory (TRL)¹⁴ was used as a basis for identification of 'Quiet Areas' in Scotland. It was decided by SENSG that Quiet Areas should be defined as areas which are a minimum of 9 hectares and in which at least 75% of the area is subject to noise levels not exceeding $< 55 \text{ dB } L_{\text{day}}$. In addition, for the second round of mapping onwards SENSG decided that any local authority within an agglomeration boundary can, with good and justifiable reasons, request that an area be classified as a Quiet Area.

In addition to identifying candidate noise management areas (described above), the strategic noise mapping exercise can also be used to identify Candidate Quiet Areas (CQAs). As with the CNMA process, there are a series of steps to be taken to determine which of the CQAs will fully progress to actual Quiet Area status. This is covered in separate

¹¹ https://noise.environment.gov.scot/pdf/Technical_Guidance_CNMA2NMA.pdf

¹² Aircraft and road traffic noise and children's cognition and health: A cross sectional study. *Lancet*, 365, p1942-1949 : Stansfeld, S.A., Berglund, B., Clark, C., Lopez-Barrio, I., Fischer, P., Öhrström, E., Haines, M.M., Head, J., Hygge, S., van Kamp, I., & Berry, B.F. (2005)

¹³ Soundscapes in city parks and suburban green parks. In: Proceedings of Euronoise 2006 : Tampere, Finland, Nilsson ME, Berglund B (2006).

¹⁴ Research into quiet areas. Recommendations for identification: Defra. 2006.
<http://randd.defra.gov.uk/Default.aspx?Menu=Menu&Module=More&Location=None&Completed=0&ProjectID=14839>

Technical Guidance¹⁵. The areas with CQA status within the Aberdeen agglomeration are shown in Appendix 2.

5.4 Action Planning

The Directive requires that action plans are produced for each of the qualifying agglomerations, major airports and major transport systems. The contents of the Action Plans are however for member states to determine but based on some minimum requirements as set out in Annex 5 of the Directive. This action plan document provides the basic outline of how we intend to manage noise and preserve quiet areas. On that basis, action plans are largely focused on taking forward the candidate noise management areas and quiet areas identified by the strategic noise mapping and prioritisation exercises described previously.

Scotland's Greenspace Map <http://www.greenspacescotland.org.uk/scotlands-greenspace-map.aspx> is a world first; no other country has mapped its greenspace in this way. This interactive map provides information about the type and extent of greenspace in urban Scotland (i.e. towns and cities with a population of over 3000). It was compiled in 2011 from greenspace data provided by the 32 Scottish Councils. Although Greenspace Map does not directly use the term quiet it does embrace the concept of passive recreation and breathing spaces which are defined as an oasis of calm amongst city bustle. Defining Quiet Areas as part of the Action Planning process can be seen as an extension of that work.

The preliminary actions to be undertaken as part the action planning process are set out in Table 3 below.

| Preliminary Actions | Anticipated Completion Date |
|---|-----------------------------|
| Assess all CNMA's as set out in the previously published guidance | 30 th April 2019 |
| Assess all CQA's as set out in the previously published guidance | 31 st May 2019 |

Table 3 – Preliminary actions as part of planning process

5.5 Aberdeen Agglomeration noise actions up to 2018

A number of noise management measures and outcomes have been achieved 2013-2018 in Aberdeen since the first Aberdeen NAP was published, as specified in Table 4.

¹⁵ https://noise.environment.gov.scot/pdf/Technical_Guidance_for_Quiet_Areas.pdf

| Actions | Measures/Outcomes |
|--|---|
| Transport and travel policies and proposals to both take into account and facilitate noise management. | Local Development Plan (LDP) 2016-2020 updated to incorporate a Noise Policy. Policy T5/Noise (Supplementary Guidance) highlights the significance of Aberdeen City Council having a Noise Policy and how developments will impact on the NMAs. |
| Consideration to be given to post evaluation of completed mitigation measures specified within planning conditions where appropriate | Inclusion of Noise Management Areas and Quiet Areas within local authority development control (planning) process. To date there have been 47 planning applications that have used Policy T5 to mitigate Noise impact within Aberdeen City. |
| Transport and travel policies and proposals to both take into account and facilitate noise management. | One of the Local Transport Strategy 2016-2021 specific objective is Noise and the main objective is to reduce transport noise within Aberdeen City. |
| Transport and travel policies and proposals to both take into account and facilitate noise management. | Promoting the use of [low carbon] electric & hydrogen vehicles and City Car Club (Co-Wheels). Since 2013 total of 278 electric cars, 12 hydrogen cars, 2 hydrogen vans and 10 hydrogen buses registered and operating within Aberdeen City. City Car Club (Co-Wheels) started with 10 vehicles in year 2012. Between 2013-18 another 34 vehicles were introduced. |
| Consider promoting uptake of low noise tyres where appropriate through SENSG | Campaigning in May 2016 including running an information stand at a city centre shopping centre to provide advice and encourage the public to use low noise tyres |
| Incorporate noise maps into appropriate local authority traffic models where feasible | Geographic Information System (GIS) within Aberdeen City updated to include NMAs and CQAs. |

Table 4 – Actions and Measures/Outcomes of noise mitigation between 2013 and 2018

5.6 Aberdeen Agglomeration proposed noise actions between 2018 to 2023

Noise action options fall into three categories, as outlined in Table 5. The potential remedial actions will be the subject of a cost benefit analysis. Consideration will also be given to who would be responsible for any proposed actions and whether or not they are affordable or desirable.

| Category | Actions |
|----------|---|
| 1 | Maintenance and improvement works |
| 2 | Network operational management of roads within agglomerations |
| 3 | Development Proposals and Policies |

Table 5 – Remedial Actions

Aberdeen NAP objectives, actions (falling within the above categories), timescales and cross-linkages to other Noise Action Plans in Scotland are outlined in Table 6.

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| No | Action | Timescale | | | | | |
|----|---|-----------|-----|-----|-----|-----|-----|
| | | '18 | '19 | '20 | '21 | '22 | '23 |
| 1a | Develop and apply appropriate Appraisal and Test of Reasonableness tools through SENSG, including cost benefit analysis, to rank effective NMA interventions. | • | • | | | | |
| 1b | Where appropriate apply noise management interventions on a prioritised basis during existing maintenance and improvement programmes where reasonably practicable. | • | • | • | • | • | • |
| 1c | Engage with Transportation Working Group to assess trunk road and rail NMAs within agglomerations. | • | • | • | • | • | • |
| 2a | Consider incorporating a commitment to mitigate environmental noise emissions into future corporate and/or annual service plans | • | • | • | • | • | • |
| 2b | Incorporate consideration of noise issues into future construction or maintenance contracts, franchise agreements and specifications. | • | • | • | | | |
| 2c | Conduct before-and-after sample noise measurement, where possible, to (i) determine measured baseline at selected NMAs prior to mitigation construction and (ii) appraise noise mitigation approaches in terms of cost benefit and delivery of effective noise reduction. | • | • | • | • | • | • |
| 2d | Consideration to be given to post evaluation of completed mitigation measures specified within planning conditions where appropriate | | • | • | | | |
| 3a | Transport and travel policies and proposals to both take into account and facilitate noise management. | • | • | • | • | • | • |
| 3b | Consider promoting Intelligent Transport Systems to better manage road flows. | • | • | • | • | • | • |
| 3c | Consider promoting uptake of low noise tyres where appropriate through SENSG | • | • | | | | |
| 3d | Support for an update to Noise Insulation Scotland Regulations (NISR) legislation | | • | • | | | |
| 4a | Provide guidance, information and progress updates on the Aberdeen NAP actions to the Scottish Noise Mapping Website | • | • | • | • | • | • |
| 4b | Conduct review of noise complaints on road network over the last 5 years in order to better understand their nature. | • | | | | | |
| 4c | Incorporate noise maps into appropriate local authority traffic models where feasible | | • | | | | |

Table 6 – Transportation (within Aberdeen Agglomeration) noise mitigation between 2018 and 2023

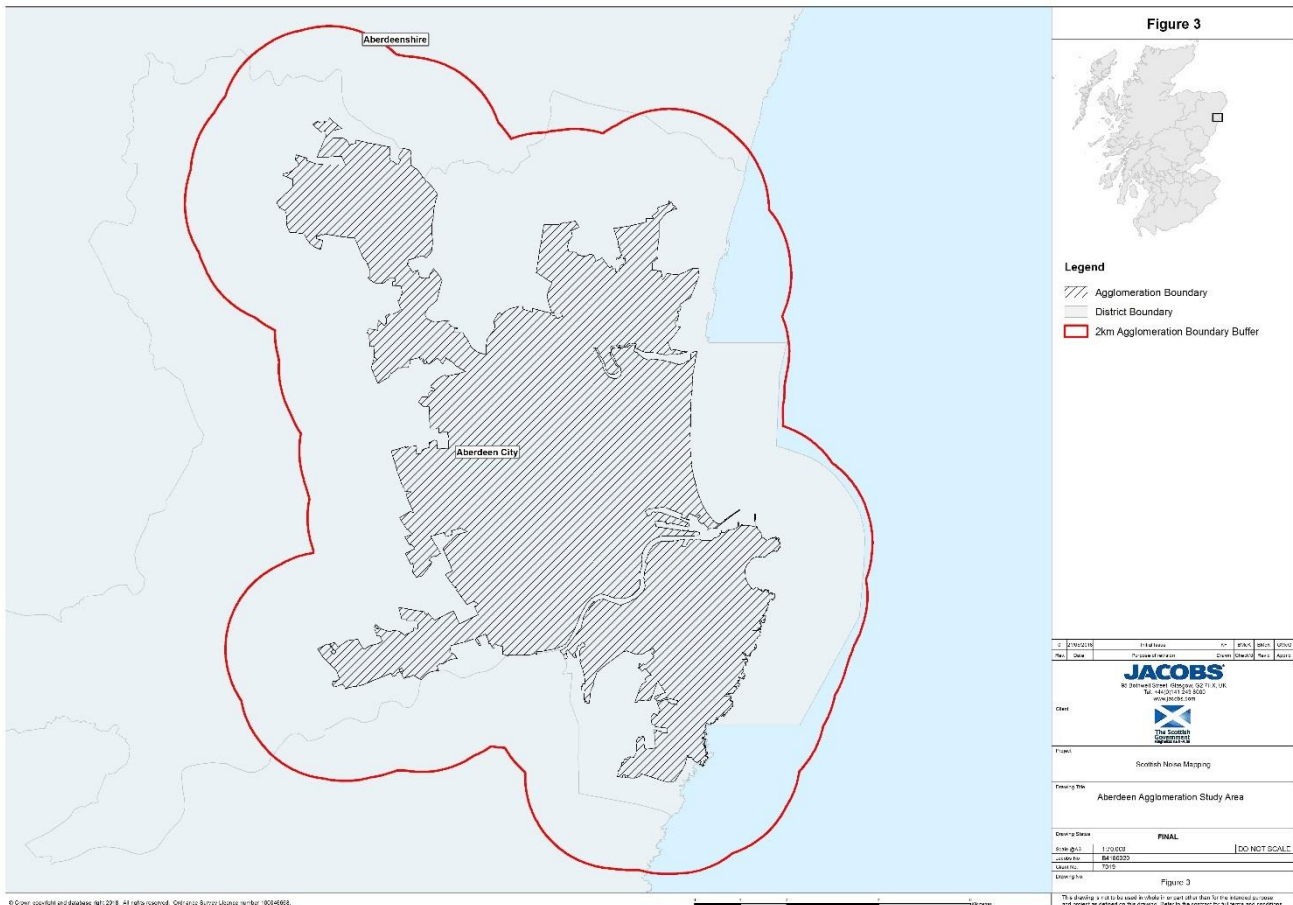
6. Description of Agglomeration – Aberdeen

6.1 Description of the Aberdeen Agglomeration

The City of Aberdeen is situated on the North East coast of mainland Scotland, straddling the Rivers Dee and Don which run through the City. The City is the third largest in Scotland with a population of approximately 220,000: the wider City-Region has a total population of 475,770 (census 2011). Aberdeen is a university city, the centre for much employment in the surrounding region, the oil capital of Europe, emerging energy capital of Europe and a tourist destination. Aberdeen is also a centre of employment for the surrounding commuter belt, and a centre for tourists, resulting in significant transient populations of commuters and tourists throughout the year.

The biggest local authority within the agglomeration is Aberdeen City. A small part of Aberdeenshire Council falls within the agglomeration boundary. For the purposes of Strategic Noise mapping the agglomeration included a 2km buffer to ensure that any environmental noise effects from just outside the boundary were taken into account within the agglomeration, and that noise generated within the agglomeration boundary is assessed to determine possible impacts inside the agglomeration. This area is included within the action plan study area, to ensure that any policies or plans affecting transportation or industrial noise from outwith the agglomeration boundary are properly considered. The agglomeration boundary covers approximately 6,500 hectares and the 2km study area covers approximately 19,170 hectares. The Aberdeen agglomeration and buffer area are shown in Figure 3.

Figure 3 Aberdeen Agglomeration



6.2 Relevant Plans and Policies

Environmental noise issues are addressed through:

- the Planning and Development Management process;
- the design and maintenance of transport infrastructure, road and rail;
- Air Quality Action Plans; and
- Local and Regional Transport Strategies and Local Development Plans.

There are obvious links between traffic and noise pollution. At a national level legislation places a responsibility on the roads authority to provide a compensation package, normally sound insulation, to residents who are adversely affected by a newly constructed road or by significant changes to an existing road e.g. the addition of an additional carriageway. This is taken into account at the design stage.

6.2.1 Aberdeen City Local Transport Strategy (LTS)

The Aberdeen City Local Transport Strategy (LTS) 2016-2021 has been developed to set out the aims and objectives adopted by Aberdeen City Council to guide the planning and improvement of the local transport network over the next five years. This document outlines the Council's vision and aims for transport in the City and sets out a series of policies and interventions that the Council will work towards to guide the planning and improvement of the local transport network. It is likely that this LTS will be reviewed within the 2018 to 2023 time frame following the publication of a new National Transport Strategy and a subsequent review of the Regional Transport Strategy, and Aberdeen Local Development Plan.

The LTS 2016 to 2021 vision is of: "A sustainable transport system that is fit for the 21st Century, accessible to all, supports a vibrant economy, facilitates healthy living and minimises the impact on our environment"

The LTS includes 5 high level aims, as follows:

- A transport system that enables the efficient movement of people and goods.
- A safe and more secure transport system.
- A cleaner, greener transport system.
- An integrated, accessible and socially inclusive transport system.
- A transport system that facilitates healthy and sustainable living.

A series of more detailed objectives, linked to specific objectives sit beneath these, including one for Noise. The Noise Objective is "To reduce transport noise within Aberdeen City" and the LTS acknowledges that "By adopting good practice from the outset, it is hoped that that the Council can reduce transportation noise through a range of measures that promotes more sustainable transport.

The following actions are identified in the LTS Costed Action and Delivery Plan to promote more sustainable transport within Aberdeen City.

- To identify Noise Management Areas and Quiet Areas within Aberdeen
- To implement the Noise Action Plan
- To require mitigation measures for new schemes, with respect to managing transportation noise.

Implementation of the above LTS will reflect the requirements of the NMA legislation.

The Aberdeen LTS can be viewed at: <https://www.aberdeencity.gov.uk/services/roads-transport-and-parking/local-transport-strategy>

6.2.2 Regional Transport Strategy (RTS)

The NESTRANS Regional Transport Strategy (RTS) was originally approved in 2008 and refreshed in 2013 to incorporate significant developments in policy and extend its timeframe to better align with the Scottish Government's Strategic Development Plan.

The RTS contains a vision of "A transport system for the north east of Scotland which enables a more economically competitive, sustainable and socially inclusive society", under which sit four strategic objectives:

- Economy
- Accessibility, Safety and Social Inclusion
- Environment
- Spatial Planning

Within the Strategy sit 23 Key Elements, one of which (CR1) is specific to Carbon Reduction, Noise and Air Quality. With regards to Noise management RTS will support demand management measures, including the re-allocation of road space to public transport, cyclists and pedestrians in order to lock in the benefits of other schemes, including the AWPR, and where it can be demonstrated that this will help the longer term efficient movement of traffic.

Nestrans Regional Transport Strategy can be viewed at: http://www.nestrans.org.uk/wp-content/uploads/2017/02/RTS_Refresh_FINAL_APPROVED_BY_MINISTER.pdf

6.2.3 Aberdeen Active Travel Action Plan

The Aberdeen Active Travel Action Plan (2017-2021) was adopted by Aberdeen City Council in January 2017. The plan, which sits as a daughter document to the Local Transport Strategy 2016 to 2021 articulates the policies, design principles and actions that will be pursued by the Council and partners in order to meet the active travel objectives of the LTS. These have been split into 3 broad themes:

- Planning for Walking and Cycling,
- Active Travel Infrastructure
- Awareness Raising and Promotion

By encouraging a greater mode shift towards active travel, the Action plan has the potential to reduce noise levels in the City Centre CNMAs. Aberdeen Active Travel Action Plan 2017-2021 can be viewed at: <https://www.aberdeencity.gov.uk/sites/aberdeen-cms/files/Aberdeen%20Active%20Travel%20Action%20Plan.pdf>

6.2.4 Local Development Plan (2017)

Aberdeen City Council adopted its second Local Development Plan on 20 January 2017. The vision is for Aberdeen in 2035 to be a sustainable city at the heart of a vibrant and inclusive city region.

This contains 56 policies related to new developments in Aberdeen, one of which Policy T5, relates to Noise. The Plan states that “The planning system has a role to play in ensuring that new development does not result in increasing numbers of people exposed to adverse noise impacts”. This is further developed in the Noise Specific Supplementary Guidance for the Local Development Plan which is to be read in conjunction with Policy T5.

Aberdeen City Council is in the process of revising the current Local Development Plan and it is anticipated to be adopted in the year 2022.

The Local Development Plan can be found here https://www.aberdeencity.gov.uk/sites/aberdeen-cms/files/LDP_WS_20170328.pdf and the Noise Supplementary Guidance here https://www.aberdeencity.gov.uk/sites/aberdeen-cms/files/5.3.PolicySG.Noise_.pdf

6.2.5 Local Air Quality Action Plans

Air quality is monitored both nationally and locally. All local authorities in Scotland are required to regularly review and assess air quality in their areas against objectives for a number of air pollutants of particular concern for human health. If any objective is unlikely to be achieved by the due date, the authority concerned Page 21 of 26 Aberdeen Agglomeration Noise Action Plan must declare an Air Quality Management Area (AQMA) and produce an Action Plan outlining how it intends to tackle the issues identified.

In Aberdeen there are 3 air quality management areas: the City Centre, Anderson Drive/Haudagain roundabout/Aumchill Road corridor and Wellington Road. The air quality problem in Aberdeen is predominantly a result of emissions from road vehicles (causing around 90% of all NO₂ emissions within the City Centre) and this is reflected in the locations of the AQMAs. An Air Quality Action Plan (AQAP) covering the 3 AQMAs was adopted in 2011 recommending a wide range of initiatives to address the air quality problem. These focus on promoting sustainable transport in the city by reducing the need to travel, reducing existing emissions from vehicles, increasing awareness of air quality issues and improving traffic management and infrastructure measures including a feasibility study of a Low Emissions Zone.

Any proposed noise mitigation measures will be cross referenced to the measures contained within the Air Quality Action Plan. The Air Quality Action Plan will also be examined for any measures that may impact on the noise climate.

APPENDICES

1. Candidate Noise Management Areas

* New CNMA in Round 3

| Aberdeen Road CNMA | | | |
|--------------------|------------|--|-----------------|
| CNMA ID | Map Number | Address | Local Authority |
| 1 | 6 | Union Street at Dee Street | Aberdeen City |
| 2 | 7 | Victoria Road at Walker Road | Aberdeen City |
| 3 | 6 | King Street at Castle Street | Aberdeen City |
| 4 | 2 | Auchmill Road at Newton Terrace | Aberdeen City |
| 5* | 8 | Broomhill Road at South Anderson Drive | Aberdeen City |
| 6 | 8 | Holburn Street at South Anderson Drive | Aberdeen City |
| 7 | 5 | Market Street at Palmerston Road | Aberdeen City |
| 8 | 3 | King Street at St Machar Drive | Aberdeen City |
| 9* | 3 | King Street at Don Street | Aberdeen City |
| 10 | 6 | Whinhill Road at Fonthill Road | Aberdeen City |
| 11 | 6 | Wellington Place at South College Street | Aberdeen City |
| 12 | 6 | Alford Place at Union Street | Aberdeen City |

| Aberdeen Rail CNMA | | | |
|--------------------|------------|---------------------------|-----------------|
| CNMA ID | Map Number | Address | Local Authority |
| 1 | 1 | Near North Esplanade West | Aberdeen City |
| 2 | 1 | Near Riverside Drive | Aberdeen City |

2. Candidate Quiet Areas

** New CQAs in Round 3*

| ID | Map Number | Name |
|-----------|-------------------|---------------------------|
| 1* | 6 | Loirston Country Park |
| 2* | 6 | St Fittcks Community Park |
| 3 | 4 | West Field Park |
| 4 | 4 | Seaton Park |
| 7* | 3 | Hazlehead Park |

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